TRANSFORMING JUSTICE
New Thinking, New Outcomes on Reoffending in Hull

Where is Hull?

We are here!

About Hull

- Unitary Authority since 1998
- Population of 262,000
- 11th most deprived local authority in England
- 47% of adults in social grade D or E
- 21% of population have long-term health need
- 9% of adults are claiming JSA
- Rate of recorded crime is a third higher than national average
- But fallen from 238 per 1000 population in 2002/3 to 132 per 1000 population in 2008/9

A Strong Local Partnership

hull citysafe

Humberside Probation Trust

HM PRISON SERVICE
Public Sector Prisons

Humberside Police
Protecting Communities, Targeting Criminals

NHS Hull

hyjs Hull Youth Justice Service

Hull City Council

HUMBERSIDE CRIMINAL JUSTICE BOARD
Criminal Justice System: working together for the public
cjs

HER MAJESTY'S COURTS SERVICE
hmcs

MINERVA PROJECT

A Journey...

- Early focus on reducing crime
- Recognition of difference between reducing crime and reducing reoffending
- ‘Humber NOMS’ engagement in CDRP/CSP
- Joint and successful PPO scheme
- National Indicators in LAA
- Local and sub-regional conferences promoting reducing reoffending
- Reducing Reoffending Board (as sub-group of CSP)
- Integrated Offender Management
- Frustration at the policy gap in relation to short-sentence use of custody

Built a foundation of...

- Having the right people around the table
- Trust and confidence (i.e. relationships!)
- A commitment to reducing reoffending in Hull
- Realistic expectations of individual agencies and their representatives
- Much higher expectations of what we can achieve together

Why focus on reducing reoffending and rehabilitation?

- High cost of reoffending
- Reducing crime by reducing criminals
- Effectiveness of approaches – crime and punishment vs reoffending and rehabilitation
- Inclusion or exclusion of offenders

Taking account of...

- Fifty percent of offending is reoffending
- Estimated to cost Hull £55 million per year
- Social and personal impact of offending
- Relative ineffectiveness of punishment and short-term custody
- Greater, longer-term effectiveness of rehabilitation
- Hull’s commitment to no one being left behind (improving life’s outcomes for everyone – including offenders)

Two Day Event

- *'New Thinking, New Outcomes on Reoffending'*
- 21st-22nd April 2010
- Hull CSP, Ministry of Justice, Serco, and 8Works
- Detailed discussion and debate about causes of reoffending
- Strengths and weaknesses of current CJS
- Design a 'Total Place' approach to punishment, rehabilitation, and reducing reoffending.
- Weekly meetings since the event
- Follow-up event in the Autumn

Vision

"Our vision is to make Hull a safer place to live and work by reducing reoffending. We will achieve this by:

✓*Building and maintaining a strong and effective reducing reoffending partnership*

✓*Focusing our efforts on the achievement of outcomes*

✓*Ensuring that the contribution of each partner is enhanced by having a shared approach*

✓*Ensuring that our approach is based upon intelligent commissioning, co-ordinated services, and aligned resources*

Evidence of our partnership, coupled with evidencing our outcomes and achievements, will make a significant contribution towards communities in Hull feeling safer as well as being safer."

Underpinning Principles

- ‘Stick-and-carrot’ approach to working with offenders
- Intelligence led commissioning (and decommissioning)
- Offender access to mainstream services
- Most appropriate provider
- Move to aligned, possibly pooled resources

The Programme

- The vision provides the brief for what we are looking to achieve
- A programme designed to provide a structure to the key partnerships in the city
- Ensure ‘project managed’ delivery of identified projects and milestones
- Each underpinning a ‘Total Place’ approach to reducing reoffending

Projects

- A number of time-bound work streams have been created to form projects
- Many of the projects were identified during the 2 day event
- The programme will live beyond the life span of the current projects and continue to manage other projects involved in the delivery of the vision

Enabling Projects

- **Targets & Performance Framework:** Focusing on shared ownership of agreed outcomes. Need to move away from process targets, and need to be freed up from irrelevant national targets. Concentrate on delivery of localised outcomes

- **Aligned/Pooled Budgets** – Allow resource and budget alignment (moving to a pooled budget) to improve and encourage joint commissioning/delivery of services

Information Projects

Gathering information and data to help direct resources:

- **Data Sharing** – Analysts from each organisation working to identify current delivery, gaps and ‘what works’.
- **Service Mapping** – All services in the city that are, or can be delivered to offenders. Identify duplication, over/under exposure and need to align services.

Delivery Projects

- **Intensive Alternatives to Custody** To source continued funding of IAC (funding ends 2011). Possible adjustment of local prison/probation funding
- **Family Support Centre** Multi-agency facility at HMP Hull (30,000 visitors each year)
- **Youth to Adult Transition Arrangements** Case by case risk assessments of the vulnerability of offenders determining the timing and the manner of transfers
- **Section 178 Reporting** S178 Reviews enable the court to hold offenders to account for their compliance and their progress in addressing any identified underlying needs and hold agencies to account for the provision of required services to an offender.
- **Court Coordinator** The Court Coordinator provides a service to Sentencers and to offenders during the Court process. This enables Magistrates to sentence on the basis of full information, and often diverts offenders away from statutory services

What has worked well...?

- Agencies and responsibilities are co-terminous (i.e. allows us all to focus on Hull)
- The two-day event was owned by, and relevant to Hull
- Planning the programme and event has further integrated the Reducing Reoffending Board
- Two-day event allowed time to focus on the detail
- Active facilitation and graphic representation
- Quick return of products during the two days focused our thinking
- Step change in thinking and planning

Challenges

- To have time to continue the planning
- To provide on-going feedback to relevant people
- To avoid withdrawing as budgets are cut
- To balance individual agency (national) performance with localised outcome targets
- To persuade the doubters

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